

## Message Text

SECRET

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ACTION ARA-14

INFO OCT-01 ISO-00 SS-15 SP-02 NSC-05 SIG-01 MMO-01  
PM-05 INR-10 CIAE-00 USIA-06 NSAE-00 DODE-00 L-03  
PA-01 A-01 CU-04 EB-08 HA-05 AID-05 OES-07 IGA-02  
TRSE-00 OMB-01 PC-01 AGRE-00 COME-00 IO-13 ACDA-12  
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P 222105Z FEB 78  
FM AMEMBASSY SANTO DOMINGO  
TO SECSTATE WASHDC PRIORITY 3663

S E C R E T SANTO DOMINGO 1046

E.O. 11652: XGDS-3  
TAGS: AMGT, PFOR, DR  
SUBJECT: GOALS AND OBJECTIVES: SUMMARY OF IMPLEMENTATION PLAN

REF: STATE 34007 AND 38751

FOLLOWING PER REFTEL IS SUMMARY OF IMPLEMENTATION PLAN IN MIS-  
SION'S GOALS AND OBJECTIVES PAPER. (AIRGRAM POUCHED TODAY).

I. HUMAN RIGHTS AND DEMOCRATIC POLITICAL INSTITUTIONS: MISSION  
OFFICERS WILL REGULARLY UTILIZE CONTACTS WITH KEY OFFICIALS AND  
OTHER INFLUENTIAL DOMINICANS TO EMPHASIZE HIGH PRIORITY US CONCERN  
WITH RESPECT FOR HUMAN RIGHTS AND CIVIL LIBERTIES, IMPORTANCE  
INSTITUTIONALIZING DEMOCRATIC PROCESSES IN DR TO FURTHER PROGRESS  
SINCE TRUJILLO ERA, US NEUTRALITY IN FORTHCOMING ELECTIONS, AND US  
SUPPORT FOR BSSERVANCE OF CONSTITUTIONAL PROCESS.. MISSION  
OFFICERS WILL CONSULT WITH GODR OFFICIALS TO ENLIST GODR COLLABO-  
RATION IN US HUMAN RIGHTS INITIATIVES IN INTERNATIONAL FORUMS. EM-  
BASSY OFFICERS WILL MAINTAIN REGULAR CONTACTS WITH RESPONSIBLE  
LOCAL HUMAN RIGHTS ORGANIZATIONS, CHURCH, DEMOCRATIC LABOR UNIONS  
AND BUSINESSMEN; WILL QUERY DOMINICAN AUTHORITIES ON DETENTIONS  
WHICH APPEAR POLITICALLY MOTIVATED AND ON OTHER ACTS INCONSISTENT  
WITH DEMOCRATIC DEVELOPMENT AND EXPRESS CONCERN, AS APPROPRIATE.

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AT BIMONTHLY MEETINGS WITH BOARD OF DIRECTORS OF LOCAL AMERICAN  
CHAMBER OF COMMERCE, AMBASSADOR WILL URGE AMERICAN COMPANIES  
OPERATING HERE TO EMPLOY FAIR LABOR PRACTICES. HUMAN RIGHTS  
AND DEMOCRATIC PROCESSES WILL BE MAJOR THEMES IN AT LEAST ONE  
OF ANNUAL INTERNATIONAL VISITORS GRANTS, AT LEAST ONE OF ANNUAL  
AMERICAN SPECIALIST ALLOCATIONS AND AT LEAST ONE OF SUBJECTS OF  
ANNUAL USIS-SPONSORED EX-GRANTEE SEMINAR, AND IN DECUMENTARY AND



AUDIO-VISUAL MATERIALS SELECTED FOR ADS AUDIENCES.

II. SOCIO-ECONOMIC DEVELOPMENT: CURRENT USAID AGRICULTURAL AND HEALTH LOAN PROGRAMS WILL BE CONTINUED TO EXTENT THAT GODR CONTRIBUTES AGREED SHARE OF RESOURCES. FOLLOW-ON LOANS IN THESE SECTORS (\$10 MILLION AND \$7 MILLION RESPECTIVELY) PLUS \$5 MILLION LOAN TO DEVELOP PRIMARY EDUCATION IN RURAL AREAS BEING PREPARED FOR SUBMISSION LATE FY 78 OR EARLY FY 79. AMBASSADOR AND USAID MISSION DIRECTOR WILL DISCUSS WITH HIGH DOMINICAN OFFICIALS LONGER-TERM INCOME DISTRIBUTION TRENDS TO ENCOURAGE GREATER GODR RESOURCE ALLOCATIONS TO DISADVANTAGES SECTORS. MISSION AND WASHINGTON OFFICIALS WILL CONSULT CLOSELY WITH RESPONSIBLE

DOMINICAN OFFICIALS ON PROGRESS OF CARIBBEAN ECONOMIC DEVELOPMENT GROUP AND ENCOURAGE CONTINUED ACTIVE GODR PARTICIPATION IN IT. US WILL ENCOURAGE GODR TO REDUCE EXCESSIVE DOMINICAN DEPENDENCE ON SUGAR BY OFFERING TECHNICAL ASSISTANCE TO GODR ON AGRICULTURAL DIVERSIFICATION, NOTABLY UNDER AGSECTOR II LOAN PROGRAM. AS B/P PROBLEMS WARRANT, MISSION OFFICERS WILL ENCOURAGE GODR OFFICIALS TO MAKE GREATER USE OF IMF DRAWINGS RATHER THAN CUT BACK ON DEVELOPMENT EFFORTS. TO HELP MEET FOOD IMPORT REQUIREMENTS, US WILL PROVIDE PL 480 TITLE I ASSISTANCE IN MAGNITUDES OF \$7 MILLION IN FY 78 AND \$10 MILLION IN FY 79 AND CONTINUE TITLE II ASSISTANCE AT PLANNED LEVELS OF ABOUT \$5 MILLION AND 3 MILLION RESPECTIVELY FOR FY 78 AND 79, WHILE ENCOURAGING GODR TO ASSUME COMPLETE RESPONSIBILITY FOR TITLE II PROGRAMS AFTER FY 81. PEACE CORPS PROGRAM WILL BE MAINTAINED AT CURRENT AVERAGE LEVEL OF 100 VOLUNTEERS, MOSTLY IN AGRICULTURAL COOPERATIVE AND DEVELOPMENT PROJECTS IN SMALL RURAL COMMUNITIES AND IN FUTURE HEALTH AND NUTRITION PROJECTS. USIS WILL PROMOTE MEDIA COVERAGE ON POSITIVE IMPACT OF US ASSISTANCE PROGRAMS AND CARIBBEAN GROUP EFFORTS.

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BILITY FOR TITLE II PROGRAMS AFTER FY 81. PEACE CORPS PROGRAM WILL BE MAINTAINED AT CURRENT AVERAGE LEVEL OF 100 VOLUNTEERS, MOSTLY IN AGRICULTURAL COOPERATIVE AND DEVELOPMENT PROJECTS IN SMALL RURAL COMMUNITIES AND IN FUTURE HEALTH AND NUTRITION PROJECTS. USIS WILL PROMOTE MEDIA COVERAGE ON POSITIVE IMPACT OF US ASSISTANCE PROGRAMS AND CARIBBEAN GROUP EFFORTS.

III. REGIONAL COOPERATION AND DOMINICAN ROLE IN MULTILATERAL CONSULTATIONS: IN PERIODIC MEETINGS WITH PRESIDENT AND FOREIGN SECRETARY, AMBASSADOR WILL DISCUSS MAJOR INTERNATIONAL ISSUES IN WHICH GODR MIGHT PLAY USEFUL ROLE IN SUPPORT OF US OBJECTIVES; OTHER EMBASSY OFFICERS WILL HAVE SIMILAR DISCUSSIONS WITH OTHER RESPONSIBLE DOMINICAN OFFICIALS; USIS WILL BRIEF MEDIA REPS AND PROVIDE APPROPRIATE MATERIALS; MEMBERS OF US DELEGATIONS TO INTERNATIONAL FORUMS WILL REGULARLY EXCHANGE VIEWS ON ISSUES WITH DOMINICAN DELEGATIONS. MISSION OFFICERS AND WASHINGTON OFFICIALS WILL ENCOURAGE ACTIVE GODR PARTICIPATION IN CARIBBEAN ECONOMIC DEVELOPMENT GROUP AND EVIDENT GODR DISPOSITION TO STRENGTHEN RELATIONS WITH HAITI, INFORMING DEPARTMENT AND EMBASSY PORT-AU-PRINCE OF OPPORTUNITIES FOR US TO PLAY SUPPORTIVE ROLE. US SECURITY ASSISTANCE WILL BE PROVIDED TO DR AT CURRENT LEVELS OF \$1 MILLION IN FMS CREDITS, ASSUMING GODR BECOMES



CURRENT ON PAYMENTS ON PAST FMS CREDITS, AND \$750,000 IN IMET. DAO, MAAG AND OTHER MISSION OFFICERS WILL MAINTAIN CLOSE RELATIONS WITH DOMINICAN MILITARY LEADERS, FURTHERING THEIR UNDERSTANDING OF US INTERNATIONAL SECURITY OBJECTIVES AND LA POLICIES, ESPECIALLY ON ASPECTS OF PRIORITY US CONCERN, SUCH AS HUMAN RIGHTS AND CONVENTIONAL ARMS RESTRAINT, AND ENCOURAGE THEIR CONTINUED PARTICIPATION IN RIO TREATY MILITARY BODIES. NOW THAT PRESIDENT HAS ADVISED AMBASSADOR OF GODR PLANS TO GIVE PROVISIONAL EFFECT TO INTERNATIONAL SUGAR AGREEMENT AND HAVE IT RATIFIED SOON, AMBASSADOR AND ECONOMIC COUNSELOR WILL ENCOURAGE HIGH DOMINICAN OFFICIALS TO COMPLY FULLY WITH ISA PROVISIONS.

IV. IMPROVED BILATERAL TIES: AMBASSADOR AND OTHER MISSION OFFICERS WILL (A) CULTIVATE RESPONSIBLE DOMINICAN OFFICIALS TO  
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IDENTIFY AND PROMOTE OPPORTUNITIES FOR US FIRMS TO PROVIDE

EQUIPMENT AND EXPERTISE FOR MAJOR LOCAL PROJECTS, GIVING PARTICULAR EMPHASIS TO REAS SPECIFIED IN POST'S CAP, AND (B) MONITOR LEGISLATIVE PROPOSALS ON FOREIGN INVESTMENT AND MINING AND DISCUSS WITH KEY OFFICIALS IMPLICATIONS OF PROVISIONS LIKELY TO DETER FOREIGN INVESTORS. REQUESTS FOR EXIMBANK AND CCC CREDITS WILL BE SYMPATHETICALLY CONSIDERED. SENIOR MISSION OFFICERS WILL CONTINUE TO PRESS KEY DOMINICAN OFFICIALS TO HAVE GODR AND AUTONOMOUS AGENCIES MAKE TIMELY PAYMENTS ON DEBTS OWED TO US GOVERNMENT ENTITIES AND PRIVATE FIRMS. EMBASSY ECONOMIC OFFICERS WILL PERIODICALLY DISCUSS WITH DOMINICAN OFFICIALS US LEGISLATION POLICIES AND REGULATIONS AFFECTING US-DR TRADE AND ENCOURAGE ACTIVE GODR PARTICIPATION IN MTN. NEXT JUNE (AFTER THE ELECTION), THEUS WILL INSTITUTE NEGOTIATIONS WITH THE GODR ON A TEXTILE IMPORT RESTRAINT AGREEMENT. EMBASSY ECONOMIC/COMMERCIAL OFFICERS WILL ASSIST US TRADE MISSIONS TO DR, AND ENCOURAGE DOMINICAN ATTENDANCE AT US TRADE FAIRS, PROVIDE DOMINICAN AND US BUSINESSMEN INFORMATION ON INVESTMENT AND TRADE OPPORTUNITIES, PROVIDE GOOD OFFICERS IN RESOLVING TRADE DISPUTES AND PREPARE MARKET SURVEYS AS SPECIFIED IN CAP. AMBASSADOR WILL CONTINUE BIMONTHLY MEETINGS WITH LOCAL AMERICAN CHAMBER OF COMMERCE DIRECTORS. USIS WILL CONTINUE RADIO, MOPIX AND TV, INFORMATION PLACEMENT AND LIBRARY ACTIVITIES AS SPECIFIED IN USIA COUNTRY PLAN. NEW SANTO DOMINGO BNC CULTURAL COMPLEX WILL BE CONSTRUCTED IN ABOUT A YEAR. USIS-SPONSORED EX-GRANTEE SEMINAR WILL BE HELD NEXT MARCH, CURRENT LEVELS OF INTERNATIONAL VISITOR AND AMERICAN SPECIALIST PROGRAMS WILL BE CONTINUED AT CURRENT LEVELS AND MISSION OFFICERS WILL PURSUE "SHOESTRING OPERATION" ARRANGEMENTS FOR VISITS HERE OF NON-PHILHARMONIC AND OTHER PERFORMING AND GRAPHIC ARTS PRESENTATIONS AND FOR VISITS OF UNDER-PRIVILEGED DOMINICAN YOUNGSTERS TO US BASEBALL TRAINING CAMPS.

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V. ILLEGAL DOMINICAN IMMIGRATION: SENIOR MISSION OFFICIALS WILL EMPHASIZE TO HIGH DOMINICAN OFFICIALS THAT THIS IS MATTER OF MAJOR US CONCERN. EMBASSY CONSULAR OFFICIALS WILL WORK CLOSELY WITH DOMINICAN POLICE IN UNCOVERING VISA FRAUD OPERATIONS. USIS WILL MAKE AVAILABLE TO LOCAL MEDIA STORIES ON US DEVELOPMENTS ON SUBJECT AND NEWSWORTHY CASES OF VISA FRAUD VICTIMIZING DOMINICAN APPLICANTS. ADDITION LOCAL POSITION WILL BE REQUESTED FOR CONSULAR SECTION'S FRAUD UNIT AND GREATER EMPHASIS PUT ON NIV INVESTIGATIONS. USAID WILL FOCUS ITS PROGRAMS ON EXPANDING FOOD PRODUCTION, RURAL INCOMES, EMPLOYMENT, MANPOWER TRAINING AND POPULATON PLANNING AND ENCOURAGE DOMINICAN OFFICIALS AND INTERNATIONAL ORGANIZATION REPRESENTATIVES HERE TO PROMOTE SUCH PROGRAMS.

VI. NARCOTICS INTERDICTION: EMBASSY OFFICERS WILL ASSIST LOCAL OFFICIALS TO OBTAIN US EQUIPMENT AND TRAINING TO IMPROVE THEIR CAPABILITIES, CONTINUE LIAISON WITH REPRESENTATIVES OF US CIVILIAN AND MILITARY AGENCIES IN MIAMI AND SAN JUAN INVOLVED IN NARCOTICS NTERDICTION, AND ENCOURAGE DOMINICAN PRACTICE OF FINING AND DEPORTING US CITIZENS CONVICTED OF ILLEGAL DRUG POSSESSESSION RATHER THAN GIVING THEM PRISON SENTENCES, ALSO SUGGESTING THAT US TRAVELERS FOUND WITH SMALL AMOUNTS OF MARIJUANA BE DENIED ADMISSION TO DR RATHER THAN TRIED, FINED AND THEN DEPORT-ED USIS WILL PROVIDE AUDIO-VISUAL MATERIALS FOR ORIENTATION OF DOMINICAN POLICE NARCOTICS DEPARTMENT PERSONNEL.  
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## Message Attributes

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Sheryl P. Walter  
Declassified/Released  
US Department of State  
EO Systematic Review  
20 Mar 2014  
**Markings:** Sheryl P. Walter Declassified/Released US Department of State EO Systematic Review 20 Mar 2014